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**City of Florence
City Council Regular Session
Florence City Hall
250 Hwy 101, Florence, Oregon
Final Action Minutes
March 18, 2019**

CALL TO ORDER - ROLL CALL - PLEDGE OF ALLEGIANCE

Meeting called to order at 5:30 p.m.

Councilors Present: Mayor Joe Henry, Councilors Ron Preisler, Joshua Greene and Geraldine Lucio. Councilor Woody Woodbury participated via phone.

Councilors Absent: None

Staff Present: City Manager Erin Reynolds, Public Works Director Mike Miller, Chief of Police Tom Turner, Planning Director Wendy FarleyCampbell, City Recorder / Economic Development Coordinator Kelli Weese, City Project Manager Megan Messmer and Florence Events Center Director Kevin Rhodes.

Guest Presents: City Attorney Ross Williamson

Mayor Henry announced a change to the agenda to move Agenda Item #6, Urban Renewal Agency Appointment Process Code Amendments to occur just after the presentations & announcements.

PRESENTATIONS & ANNOUNCEMENTS

- Veteran's of Foreign Wars (VFW) Awards
 - Oregon State Police – *Trooper Mike Slifer*
 - Florence Police Officer of the Year – *Acting Chief Communications Officer Kim Greenwood*
 - Siuslaw Valley Firefighter – *Captain Tony Miller*
 - West Lane Ambulance – *Mobile Integrated Healthcare Paramedic Chris Martin*
- Employee Recognition
 - Associate Planner – Glen Southerland

- *American Institute of Certified Planners (AICP) Certification*
- Senior Court Clerk – Sarah Huff
 - *Michigan State University Judicial Administration Program Certification*

Start Time: 5:30 p.m.

Action: Mr. Slifer, Ms. Greenwood, Mr. Martin and Mr. Martin were congratulated on their awards. Mr. Southerland and Ms. Huff were congratulated on their certifications.

ACTION ITEMS

The public will have an opportunity to offer comments on action items after staff has given their report. Persons wishing to address the Council must complete a Speaker's Card available online at <http://www.ci.florence.or.us/council/request-address-city-council-speakers-card>, or at the meeting. Speaker's cards are due at least five (5) minutes before the meeting. Comments will be limited to three (3) minutes per person. Speakers may not yield their time to others.

6. URBAN RENEWAL AGENCY APPOINTMENT PROCESS CODE AMENDMENTS

Consider approval of **Ordinance No. 1, Series 2019**, an ordinance amending Florence City Code Title 2, Chapter 5, Section 5, regarding the appointment method for Urban Renewal Agency Board of Director positions, by completing a second reading and action on the ordinance.

Start Time: 5:45 p.m.

Handouts: Public Comment Received Since Meeting Materials Distribution

Discussion: The City Council discussed...

- Council's individual thoughts on recommended ordinance including...
 - Councilor Lucio's stance in favor of proposed Ordinance as recommended,
 - Councilor Preisler's stance against the proposed Ordinance to ensure processes in the City remain neutral and transparent,
 - Councilor Greene's stance to recommend changes to the proposed Ordinance No. 1, Series 2019 to insulate the agency's processes from political influences and strengthen representation of special districts,
 - Councilor Greene's clarification that the proposed Ordinance No. 1, Series 2019 mandates that the Mayor has the final decision regardless of the applicants or the recommendations of the special districts,
 - Councilor Woodbury's belief that the community overwhelmingly supported the proposed Ordinance and his stance in favor of the ordinance,

- o Mayor Henry's stance that the proposed Ordinance would not change the current processes,

Comments: All Councilors present

Commenter 1: Mark Tilton – Vice-President of Siuslaw Library District Board

Handout: Speaker's Card

Discussion: Mr. Tilton discussed...

- o Florence Urban Renewal Agency's role in supporting the community with tax dollars,
- o Insurance that the FURA board members are as representative as possible of the population of Florence,
- o Recommendation that the entire City Council is involved in the appointment process, rather than having one person given the appointment authority.
- o Belief proposed recommendation serves to increase transparency and allow for each of the Councilors to speak their concerns for their constituents,

Commenter 2: Sally Wantz – Florence, OR

Handout: Speaker's Card

Speaking Notes

Discussion: Ms. Wantz discussed...

- o Clarification on the statement from Councilor Woodbury regarding overwhelming support in the community,

Response: Mayor Henry

- o Clarification to be given after public testimony,

Ms. Wantz discussed...

- o Quote from Ms. Crystal Ayres regarding group dynamics,
- o Request for the Council to give power for appointment of FURA members to the entire City Council as opposed to the Mayor,
- o Request that Mayor Henry recuse himself from any vote that would give his current position power over agency appointments, in order to avoid any real or perceived conflict of interest,

Response: Mayor Henry

- o Mayor Henry's willingness to recuse himself from voting should Councilor Greene recuse himself given his role as the Chairperson of FURA and Chairperson of the Public Art Committee,

Commenter 3: Bill Prosser - Florence, Oregon
Handout: Speaker's Card
Discussion: Mr. Prosser discussed...

- Mr. Prosser's role on the Florence Economic Development Committee and lack of conflict of interest,
- Support City Attorney's recommendation as shown in proposed Ordinance,
- Belief that the City Attorney's recommendation does not recommend a change, but a codification of the process in place for 13 years,
- Belief that the framing of the Ordinance by Councilors Greene and Preisler as something new to be disingenuous and misleading,

Commenter 4: Don Drozdenko - Florence, Oregon
Handout: Speaker's Card
Discussion: Mr. Drozdenko discussed...

- Support of the recommendation of the City Attorney,
- Appointment to the 2006 Florence Urban Renewal Agency by Mayor Brubaker,

Commenter 5: Sherry Harvey - Florence, Oregon
Handout: Speaker's Card
Discussion: Ms. Harvey discussed...

- Belief that the current City Committee appointment process has created a broad swath of committee appointments,
- Concerns brought up by others about inclusion of variety of different viewpoints on the committees and belief that the current process served to create the broadest amount of voices on the committees in the City's history,
- Ms. Harvey's role on the Environmental Management Advisory Committee (EMAC),
- Recommendation process remains the same,

Commenter 6: Jo Beaudreau - Florence, Oregon
Handout: Speaker's Card
Discussion: Ms. Beaudreau discussed...

- Hope that the Council took their time to analyze the different options before them,
- Concern for the amount of cattiness on the Council,
- Importance to be inclusive and not judge people on their thoughts and beliefs,

- Commenter 7: John Scott – Florence, Oregon
Handout: Speaker’s Card
Discussion: Mr. Scott discussed...
- Past service on the Port of Siuslaw Board and the Florence Urban Renewal Agency Board,
 - Past guarantees that each special district would have a representative on the Florence Urban Renewal Agency board and that the FURA board would be apolitical,
 - Current role in representing the Siuslaw Fire and Rescue district on the Florence Urban Renewal Agency,
 - Belief that the FURA board should strictly maintain the tradition of having each taxing district select a representative to serve on the FURA board, and that representative be selected by the City,
 - Reminder that FURA is not a committee of the City but a separate taxing district,
 - Belief that FURA should be as free from political persuasion as possible and recommendation that allowance of the City Council to be the appointment party would provide for that,
 - Concern that the number of form letters in the meeting materials was an indication that the decision was beginning to be politicized,

- Commenter 8: Pat Riley – Florence, Oregon
Handout: Speaker’s Card
Discussion: Ms. Riley discussed...
- Current role on the Florence Urban Renewal Agency representing the Siuslaw Public Library District,
 - Belief that the proposed Ordinance would constitute an amendment to the FURA bylaws and reminder of the requirement that the FURA bylaws could only be amended by the Florence Urban Renewal Agency board,
 - Lack of notice to the Florence Urban Renewal Agency of the proposed Ordinance,
 - Belief that at the last Florence Urban Renewal Agency meeting the agency decided to hold a work session to discuss coordinating the FURA bylaws with the City’s Committee and Commission policy manual, and belief that should happen before the Council’s vote on the ordinance,
 - Role of the Ordinance in affecting the Siuslaw Public Library District’s role with the FURA board and

consideration for appointment of members of the special districts,

- Belief that the best way to ensure that the special consideration continues is to have the entire City Council be authorized to appoint members to the FURA board,

Discussion:

The City Council discussed...

- Receipt of 29 letters unanimously in support of the proposed ordinance to the City Council since the meeting materials were distributed,
- Question concerning the legality of the proposed Ordinance amendments from Councilor Preisler recommending the following...
 - Setting the Council as the appointment authority for FURA members, and
 - Adding that the FURA board shall be made up of representatives of the various special districts,
- Assurance from City Attorney Williamson that Councilor Preisler's proposed amendments would be lawful,
- Discussion of the appointment process for the FURA board over the course of its existence,
- Councilor Preisler's belief that the special districts had indicated their request to...
 - Have the Council as a whole appoint members to the FURA board, and
 - To strengthen the requirement that the special districts have representation on the board,
 - Request to not continue with the second reading of the proposed Ordinance,
- Councilor Greene's concern about three issues brought up including...
 - The FURA Board's concern of amendments to their bylaws and the work session that was supposed to be held,
 - Concern that the allowance for the Mayor to appoint members to FURA would not lead to fairness and full disclosure,
 - Request that the districts continue to have a recommended appointment to the FURA board and ensure the City has the responsibility to accept that person, or state their reasons why they will not and allow the special districts to recommend appoint another member,

- Councilor Greene’s history on the FURA board and research in its creation to ensure that the board is representative of the special district’s needs,
- Councilor Greene’s request for the Council to table the second reading of the Ordinance until feedback can be received from the Florence Urban Renewal Agency and the special districts,
- Councilor Lucio’s belief that Mayor Henry will be able to give special consideration to the special districts,
- Councilor Woodbury’s stance that the Ordinance was approving the process that was completed in the past,
- Mayor Henry’s assertion that the first reading passed 3-2 and the Council should continue with a second reading of the Ordinance,
- Mayor Henry’s belief that if the Council votes the Ordinance down the Council would be back to where they started, and if the Council decided to amend the Ordinance, they would be back to square one,
- Mayor Henry’s stance that the proposed Ordinance did not recommend a change in practice, nor represents a threat to the special districts or the Florence Urban Renewal Agency,

Comments: All Councilors

Action: Second Reading of Ordinance No. 1, Series 2019
 Motion: Mayor Henry
 Second: Councilor Woodbury
 Vote: Councilor Lucio – Aye
 Councilor Preisler – Nay
 Councilor Woodbury – Aye
 Councilor Greene – Nay
 Mayor Henry – Aye
 Motion passes 3-2.

1. PUBLIC COMMENTS – Items Not on the Agenda

This is an opportunity for members of the audience to bring to the Council’s attention any item not otherwise listed on the Agenda. Persons wishing to address the Council must complete a Speaker’s Card available online at <http://www.ci.florence.or.us/council/request-address-city-council-speakers-card>, or at the meeting. Speakers Cards are due at least (5) minutes before the meeting. Comments will be limited to three (3) minutes per person, with a maximum time of 15 minutes for all items. Speakers may not yield their time to others.

Start Time: 6:30 p.m.

Commenter 1: Sheri Ostdiek – Florence, Oregon
 Handout: Speaker’s Card

- Discussion: Ms. Ostdiek discussed...
- o Recommendation the City consider a program to hire members of the homeless population to clean up the City's streets and parks.
- Response: Mayor Henry
- o Staff will reach out about opportunities.
- Commenter 2: Patricia Baker – Florence, Oregon
 Handout: Speaker's Card
 Discussion: Ms. Baker discussed...
- o Story of her pet who was not able to receive veterinary care in time and passed away,
 - o Need for after-hours emergency veterinary care in Florence,
 - o Local veterinarian interested in talking to the Council about the struggles in living in a small town,
- Response: Mayor Henry
- o Recommendation Ms. Baker reach out to the Humane Society,
- Commenter 3: Kent Oberg – Florence, Oregon
 Handout: Speaker's Card
 Discussion: Mr. Oberg discussed...
- o Water pressure near his home and request for additional assistance in updating lines.
- Response: Mayor Henry
- o Public Works department would follow up.

CONSENT AGENDA

2. APPROVAL OF MINUTES

Consider approval of the February 13, 2019 City Council work session minutes and the March 4, 2019 City Council meeting minutes.

3. USDA RURAL BUSINESS DEVELOPMENT GRANT FOR RAIN

Consider approval of **Resolution No. 4, Series 2019**, a resolution affirming the City Council's decision to authorize the application of a US Department of Agriculture (USDA) Rural Business Development Grant.

- Start Time: 6:41 p.m.
 Action: Approval of the consent agenda items as presented.
 Motion: Councilor Henry
 Second: Councilor Lucio
 Vote: Unanimous

PUBLIC HEARING & ACTION ITEMS

The public will have an opportunity to offer comments on public hearing items after staff has given their report. Persons wishing to address the Council must complete a Speaker's Card available online at <http://www.ci.florence.or.us/council/request-address-city-council-speakers-card>, or at the meeting. Speaker's cards are due at least five (5) minutes before the meeting. Comments will be limited to five (5) minutes per person. Speakers may not yield their time to others.

4. CROSSROADS CHURCH ZONE CHANGE

A. PUBLIC HEARING

Hear and consider written and oral testimony regarding the application for a zone change for the properties, 0.72 acres in total, located at 920 Maple Street as applied for by R. Dale Edwards on behalf of the Cross-Road Assembly.

Start Time: 6:43 p.m.

Handouts: Staff Presentation

Hearing Reading: CR Weese read the Land Use Hearing Script and officiated the public hearing procedures

Declarations: The City Council did not make any declarations.

Public Hearing: Opened at 6:47 p.m.

Applicant: Dale Edwards – Cross Road Assembly

Handout: Speaker's Card

Discussion: Mr. Edwards discussed...

- o Challenges for parking and traffic flow for the Church's needs,
- o Reasons for the proposed zone change including bioswales, lighting, and sidewalk improvements,
- o Estimated cost savings to the church for the change in zoning,

Discussion: The City Council, Staff and Applicant discussed...

- Clarification on the City's dark sky ordinances and how it would affect with the proposed development,
- Clarification on the proposed development's purpose

Comments: Councilor Greene

Public Hearing: Closed at 6:54

B. APPROVAL OF ZONE CHANGE REQUEST

Consider approval of **Ordinance No. 2, Series 2019**, an ordinance approving the zone change from Main Street Area B to Commercial District for properties located at 920 Maple Street, Map 18-12-27-41 Taxlots 04300, 04400, and 04500, in accordance with the Florence Realization 2020 Comprehensive Plan.

Action: First Reading of Ordinance No. 2, Series 2019
Vote: Unanimous

Action: Second Reading of Ordinance No. 2, Series 2019
Motion: Mayor Henry
Second: Councilor Preisler
Vote: Councilor Lucio – Aye
Councilor Preisler – Aye
Councilor Woodbury – Aye
Councilor Greene – Aye
Mayor Henry – Aye
Motion Passes 5-0.

The City Council took a break from 6:56 – 7:01 p.m.

5. FARNSWORTH ZONE CHANGE

A. PUBLIC HEARING

Hear and consider written and oral testimony regarding the zone change application for 14 lots, consisting of 9.54 acres, located along Kingwood Street just north of the Oregon Coast Military Museum (2145 Kingwood Street) as applied for by Larry and Crystal Farnsworth.

Start Time: 7:01 p.m.

Hearing Reading: CR Weese read the Land Use Hearing Script and officiated the public hearing procedures

Declarations: Councilor Greene noted his awareness of the application in its early stages and his acquaintance with the applicants. All other Councilor's agreed.

Public Hearing: Opened at 7:02

Handouts: Staff Presentation

Discussion: The City Council discussed...

- Clarification on the inclusion of the Military Heritage Museum in the proposed zone change,

- Mayor Henry’s disclosure of his role on the Board of the Oregon Coast Military Heritage Museum,
 - Clarification on the architectural design guideline requirements for the current and proposed zoning,
 - Clarification on the inclusion of the City’s Public Works facility in the proposed zone change,
- Comments: Mayor Henry and Councilor Greene

Applicant: Larry and Crystal Farnsworth – Florence, Oregon
 Handout: Applicant Presentation
 Discussion: Mr. and Ms. Farnsworth discussed...

- o Role of the proposed development in the economics of the City and the airport,
- o Belief that the proposed storage facility would represent the highest and best use for the site,

Staff Response: Staff discussed...

- Clarification on the role of the zone change and the next steps for the proposed development

Public Hearing: Closed at 7:38 p.m.

B. APPROVAL OF ZONE CHANGE REQUEST

Consider approval of **Ordinance No. 3, Series 2019**, an ordinance approving the zone change from Pacific View Business Park District to Limited Industrial District to add “Storage” and “Community Service” uses to the Limited Industrial District for properties known as Lots 1 through 14 of the Industrial Park Plat Dated 1998, located south of 27th Street and North of Airport Access Road, Map # 18-12-22-42 Taxlots 00100, 00200, 00300, 00400, 00500, 00600, 00700, 00800, & 00900.

Action: First Reading of Ordinance No. 3, Series 2019
 Vote: Unanimous

Action: Second Reading of Ordinance No. 3, Series 2019
 Motion: Mayor Henry
 Second: Councilor Lucio
 Vote: Councilor Lucio – Aye
 Councilor Preisler – Aye
 Councilor Woodbury – Aye
 Councilor Greene – Aye
 Mayor Henry – Aye
 Motion passes 5-0.

REPORT & DISCUSSION ITEMS

7. FEBRUARY COMMITTEE & COMMISSION REPORTS

Report on the Committee & Commissions for the month of February 2019.

Start Time: 7:41 p.m.

Discussion: None

8. CITY MANAGER REPORT & DISCUSSION ITEMS

Start Time: 7:42 p.m.

Discussion: The City Council discussed...

- City Council and other city upcoming meetings


9. CITY COUNCIL REPORTS & DISCUSSION ITEMS

Start Time: 7:44 p.m.

Discussion: The City Council discussed...


- Council activities in the community and community announcements

Meeting adjourned at 7:46 p.m.



Joe Henry, Mayor

ATTEST:



Kelli Weese, City Recorder