



**City of Florence Council
Work Session**

In Person & Videoconference
 Florence City Hall
 250 Hwy 101
 Florence, OR 97439
 541-997-3437
www.ci.florence.or.us

- Meeting materials including information on each agenda item are published at least 24 hours prior to the meeting, and can be found of the City of Florence website at www.ci.florence.or.us/council.
- Items distributed during the meeting, meeting minutes, and a link to the meeting video are posted to the City's website at www.ci.florence.or.us/council as soon as practicable after the meeting.
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May 23, 2024

WORK SESSION AGENDA

8:45 a.m.

Councilors:

Rob Ward, Mayor
 Sally Wantz, Council President
 Jo Beaudreau, Councilor
 Bill Meyer, Council Vice-President
 Robert Carp, Councilor

With 48-hour prior notice, an interpreter and/or TTY: 541-997-3437, can be provided for the hearing impaired.
 Meeting is wheelchair accessible.

In addition to attending in person, members of the public can listen and view the meeting through the 'GoToWebinar' platform at the following link:

<https://attendee.gotowebinar.com/register/5479844346421293663>

CALL TO ORDER – ROLL CALL – PLEDGE OF ALLEGIANCE

8:45 a.m.

1. WORK SESSION DISCUSSION TOPICS

Following the [April 29, 2024, Public Input Session](#), the City Council will continue to discuss proposed code updates related to Temporary Sheltering on public and private property and event-based shelters as a continuation from the [December 4th](#), [January 11th](#), [March 21st](#), [April 4th](#), and the [April 11th](#) City Council Work Sessions. They will also discuss meeting logistics for the upcoming June 3, 2024 City Council Special Meeting for Public Input.

COUNCIL CALENDAR

All meetings are held in person with a virtual option unless otherwise indicated

Date	Time	Description
June 3, 2024	5:30 p.m.	City Council Special Meeting for Public Input
June 10, 2024	5:30 p.m.	City Council Meeting
June 13, 2024	8:45 a.m.	City Council Work Session
July 1, 2024	5:30 p.m.	City Council Meeting

PUBLIC MEETINGS PROCEDURES

The May 23, 2024 City Council Work Session will be in person at City Hall.

Expressing Views to the City Council: Work Sessions do not allow time for general public comments (written or verbal). Public Comment periods are provided at City Council regular sessions which are generally held on the 1st and 3rd Mondays of each month beginning at 5:30 p.m. For the latest City Council meeting calendar, visit the City of Florence website at <https://www.ci.florence.or.us/calendar>.

For more information on the City of Florence's Public Meeting Policies, visit the City of Florence website at <https://www.ci.florence.or.us/council/rules-procedure>.



Memorandum:

To: Florence City Council
From: Wendy Farley Campbell, Community Development Director
Meeting Date: May 23, 2024
Subject: Emergency Shelter Siting and Temporary Sheltering Policies

Introduction

This memo is the fifth in a series of work sessions held by City Council to consider establishing time, place, and manner policies for emergency shelters and temporary sheltering policies. The council work sessions commenced after a joint one held on [December 4, 2023](#) with the Planning Commission. Council held work sessions on [January 11, 2024](#), [March 21, 2024](#), [April 4, 2024](#), and [April 11, 2024](#). Draft code language has been prepared to incorporate research by the Transitional Housing Sub-committee and direction from Council. The code is proposed to be incorporated into Title 1 of Florence City Code. Council has reviewed and deliberated siting standards, buffers, and exclusion areas. These items were provided to the Council at the [April 29th City Council Special Meeting for Public Input](#). This work session was scheduled to discuss next steps and meeting logistics for the upcoming June 3, 2024 City Council Special Meeting for Public Input. The items included in your packet are listed below.

Items Attached:

- **Attachment A:** Proposed Code Title 1 Chapter 9, version April 29, 2024
- **Attachment B:** City of Florence Buffer and Exclusion Map
- **Attachment C:** Written Comments 1-9 received following the April 29th Public Session.

TITLE 1
CHAPTER 9

EMERGENCY SHELTER SITING AND TEMPORARY SHELTERING

SECTION:

- 1-9-1: Emergency Shelter Siting-Event Based
- 1-9-2: Temporary Sheltering Regulations Purpose
- 1-9-2-1: Definitions
- 1-9-2-2: Temporary Sheltering Program
- 1-9-2-3: Prohibited Sheltering
- 1-9-2-4: Temporary Shelter Site Cleanup
- 1-9-2-5: Removal, Storage and Retrieval of Personal Property Associated with Sheltering
- 1-9-2-6: Violation, Penalties and Enforcement
- 1-9-2-7: Nonexclusive Remedy
- 1-9-2-8: Interpretation

1-9-1: Emergency Shelter Siting—Event Based

- A. The City Manager may designate sites or allow the siting of tents, temporary shelters, RVs, motorhomes, park models, and similar self-contained mobile structures in areas in which these uses were previously excluded, to provide housing on a temporary basis for disaster victims and response and relief workers until said conditions have been alleviated as determined by the City Manager. The provisions of 1-9-2-2-D are applicable to siting under this subsection.
- B. The City Council may allow a warming shelter by any nonprofit organization or religious institution entity when low temperatures or adverse weather conditions endanger human life.
- C. The City Manager will review applications for non-event-based emergency shelters made under Oregon Revised Statute 197.782 and on the forms provided by the city. Approval will be granted if the criteria of the ORS are met. The approval is revokable upon finding the statute is not met, to include by not limited to an unreasonable risk to public health or safety is present.

1-9-2: Temporary Sheltering Regulations Purpose. The purpose of this chapter is to protect the health and safety of residents, visitors, business, and those experiencing homelessness and regulate the use of public and private property by establishing reasonable time, place, and manner regulations.

1-9-2-1: Definitions. As used in this section, the following words and phrases mean:

City manager The Florence city manager, or the city manager's designee.

Dwelling One or more units providing complete independent living facilities for one or more persons, including permanent provisions for living, sleeping, eating, cooking, and sanitation.

Motor vehicle	A vehicle that is self-propelled or designed for self-propulsion and is operative, licensed, registered and insured.
Parking lot	A developed location that is designated for parking vehicles, whether developed with asphalt, concrete, gravel, or other material.
Personal property	Items that can reasonably be identified as belonging to an individual and that have apparent value or utility.
Public property	Any real property or structures owned, leased, or managed by the City, including public rights-of-way.
Public rights-of-way	All property dedicated to the public for transportation purposes, including streets, roads, bridges, alleys, sidewalks, trails, paths, and all other public ways and areas.
Right-of-way	Includes public utility easements to the extent that the easement allows use by the permittee planning to use or using the public utility easement. "Right-of-way" includes the subsurface under and airspace over these areas
Recreational Vehicle or RV	A vehicle with or without motive power that is designed for use as temporary living quarters and as further defined by the Oregon Department of Transportation in OAR Chapter 735, Division 022. Examples include motor homes, camping trailers, tent trailers, truck campers and camper vans. The RV must be operative as applicable, licensed, registered and insured.
Shelter or sheltering Shelter facilities	To pitch, erect, create, use, or occupy shelter facilities for the purpose of habitation, as evidenced by the use of shelter paraphernalia Includes, but are not limited to, tents, huts, temporary shelters, motor vehicles, and recreational vehicles
Shelter paraphernalia	Includes, but is not limited to, tarpaulins, cots, beds, sleeping bags, blankets, mattresses, hammocks, and outdoor cooking devices and utensils and similar equipment.
Sheltersite	Any place where one or more persons have established temporary sleeping accommodations by use of shelter facilities or shelter paraphernalia.
Solid waste	Any garbage, trash, debris, yard waste, food waste, or other discarded materials.
Store or storage	To put aside or accumulate for use when needed, to put for safekeeping, or to place or leave in a location.
Tent	A portable shelter, not exceeding 90 sq. ft. and 6 ft. 5 inches in height, made of cloth or cloth-like material, supported by one or more poles and depending on the type stretched tight by cords or loops attached to pegs or stakes driven into the ground

Vehicle A motor vehicle or recreational vehicle.

1-9-2-2: Temporary Sheltering Program

- A. The prohibitions in Section 1-9-2-3 shall not apply to the following circumstances:
 - 1. The property involved is appropriately zoned and has all necessary approvals for the proposed recreational camping use, in a vehicle or otherwise, as provided in Title 10 (Zoning Regulations) of the Florence City Code; or
 - 2. Sheltering is occurring in accordance with emergency shelter siting made pursuant to FCC 1-9-1; or
 - 3. A special event permit has been issued in accordance with FCC 7-5 authorizing sheltering.
- B. With written authorization of the property owner, up to one family may use a property developed with an occupied residential dwelling, with further authorization from any tenants of the property, for sheltering by either: using a tent to shelter in the back yard of the residence, or using a single vehicle parked in the driveway of the dwelling.
- C. The property owner of a commercial or industrial zoned property, a public entity, or a religious institution, may allow up to 3 (three) total vehicles or tents in any combination.
- D. A property owner who authorizes any person to shelter on property must:
 - 1. Not require or accept the payment of any monetary charge nor performance of any valuable service in exchange for providing the authorization to shelter on the property; provided, however, that nothing in this section will prohibit the property owner from requiring persons sheltering to perform services necessary to maintain safe, sanitary, and habitable conditions at the shelter site or source of sanitary facilities;
 - 2. Ensure vehicles and tents are located within an on-premise parking lot, and are spaced at least 10 feet apart, for subsection B above;
 - 3. Provide a storage area for persons sheltering to store any personal items not stored in vehicles or tents so the items are not visible from any public right-of-way or adjacent properties;
 - 4. Require sheltering facilities to be not less than five feet away from any property line.
 - 5. Provide or make access to sanitary facilities, including toilet, hand washing and solid waste disposal facilities, with such facilities except solid waste disposal not being in the front yard and all sanitary facilities being at least 10 feet from the property line of a residential use if not fully contained within a building or RV.
 - 6. Request and receive an inspection performed by the City to confirm that sanitary facilities are in place, required setbacks are met, and any storage areas are screened, before vehicle or tent sheltering is commenced.
- E. A property owner who allows sheltering pursuant to subsection B or C of this section may revoke that permission at any time and for any lawful reason.

- F. Notwithstanding the provisions of this section, the city manager may:
1. Revoke the right of a property owner to allow sheltering on property described in subsections B and C of this section upon finding that the property owner or a person sheltering has violated any applicable law, ordinance, rule, or permit, or that any activity occurring on that property by a person sheltering is incompatible with the use of the property.
 2. Revoke permission for a person to shelter on public property authorized under subsection C upon finding that the person has violated any applicable law, ordinance, rule, or permit, or that any activity occurring on public property by the person is incompatible with the use of the property.
- G. Any person whose permission to shelter on property has been revoked pursuant to subsections E or F of this section must vacate and remove all belongings from the property within four hours of receiving such notice.
- H. All persons participating in a sheltering program described in subsections B and C of this section do so at their own risk, and nothing in this section or chapter creates or establishes any duty or liability for the City or its officers, employees or agents, with respect to any loss related to bodily injury (including death) or property damage.

1-9-2-3 Prohibited Sheltering

- A. Except as expressly authorized by the Florence City Code, at all times it is unlawful to establish, use, or occupy a shelter site in the following public property locations:
1. City of Florence Park sites developed with active use recreational facilities, designed as public gathering spaces, hosting community drinking water wells, or containing significant riparian or wetland areas including, but not limited to:
 - a. Miller Park
 - b. Pepperoaks Park
 - c. Munsel Greenway Park
 - d. Rolling Dunes Park
 - f. 18th Street Pocket Park
 - g. Singing Pines Park (playground and dog park areas)
 - h. Old Town Park
 - i. Veterans' Memorial Park
 - j. Exploding Whale Memorial Park
 - k. Gallagher Park
 - l. Munsel Road Park

2. Within a Goal 5 significant riparian area or Goal 5 or Goal 17 significant wetland area as determined by the Florence Area Local Wetlands and Riparian Inventory or visual line of sight from a constructed and signed recreational trail on public property;
3. The following city-owned facilities, and associated grounds, that are open to the public for the purpose of conducting city business:
 - a. City Hall
 - b. Florence Senior and Activity Center
 - c. Florence Events Center
 - d. Public Works
 - e. Justice Center
 - f. Florence Municipal Airport
4. City owned or maintained parking lots unless identified as a vehicle sheltering lot;
5. Public rights-of-way:
 - a. Near the following uses that serve children and those experiencing homelessness:
 - i. Within 300 feet of a church or religious institution
 - ii. Within 300 feet of, a lot or parcel containing an elementary school, secondary school, day care facility, child care facility
 - iii. Within 300 feet of a facility providing services to those experiencing homelessness persons
 - b. Within a residential zoning district;
 - c. The following which are developed and are more heavily trafficked, or that are in areas with industrial activities:
 - i. Oak St. from 21st to 43rd St.
 - ii.. Spruce St.
 - iii.. 21st Street from Highway 101 to Spruce St.
 - iv. 8th Street from Highway 101 to Quince Street
 - v. Rhododendron Dr.
 - vi. 9th Street from Highway 101 to Rhododendron Dr.
 - vii. Kingwood Street from 2nd Street to 35th Street
 - viii. Munsel Lake Road
 - ix. Within 100 feet of the edge of pavement of Hwy. 101 and Hwy. 126
 - x. 32nd St. between Oak St. and Hwy 101

xi. Streets within Old Town District Areas A, B, and C

- B. Any person sheltering in a right-of-way must adhere to the parking and street obstruction regulations as outlined in FCC 7-1-6 and 7-1-7-4.
- C. It shall be unlawful for any person, other than persons sheltering in a vehicle, to shelter or maintain a shelter site on any publicly owned property during the hours of 9:00 a.m. to 8:00 p.m.
- D. Except as expressly authorized by the Florence City Code, it shall be unlawful for any person, to store personal property, including shelter facilities (excepting a vehicle) and shelter paraphernalia, on any public property during the hours of 9:00 a.m. to 8:00 p.m.
- E. Notwithstanding the provisions of this section, the City Manager may temporarily authorize sheltering or storage of personal property on public property by written order that specifies the period of time and location upon finding it to be in the public interest and consistent with City Council goals and policies.
- F. The City Manager may adopt administrative rules to implement the provisions of this section.

1-9-2-4 Shelter site Cleanup

- A. Cleanup of illegal shelter sites will be scheduled by the chief of police or designee.
- B. Signs may be posted advising that sheltering is prohibited. Whether or not a sign is posted, a specific dated and timed notice will be posted and distributed in the area of a scheduled cleanup at least 72 hours before the cleanup.
- C. Notwithstanding subsections A and B of this section, cleanup of shelter sites may occur immediately and without notice if the chief of police or designee determine that either of the following conditions exist:
 - 1. An emergency such as possible site contamination by hazardous materials or where there is an immediate danger to human life or safety;
 - 2. Illegal activity other than sheltering.
- D. At the time of the cleanup, written notice will be posted and distributed announcing the telephone number where information on picking up the stored property can be obtained during normal business hours.
- E. Written notices will be in both English and Spanish.

1-9-2-5 Removal, Storage and Retrieval of Personal Property Associated with Sheltering

- A. Personal property will be separated from solid waste during cleanups. Solid waste will be immediately discarded. Items of personal property will be turned over to the police department and stored. The personal property shall be stored for no less than 30 days, during which time it will be reasonably available to persons claiming ownership of the personal property.
- B. When conducting a shelter site removal, the City shall arrange in advance for a location for personal property to be stored.

- C. Any personal property that remains unclaimed for 30 days after the cleanup may be disposed of, sold, donated, used, or transferred as abandoned personal property, but no waiting period beyond the 30 days is required prior to the disposal, sale, donation, use, or transfer.
- D. Weapons, drug paraphernalia, and items which reasonably appear to be either stolen or evidence of a crime may be retained or disposed of by the police department in accordance with the department's written policies and procedures.

1-9-2-6 Violation - Penalty

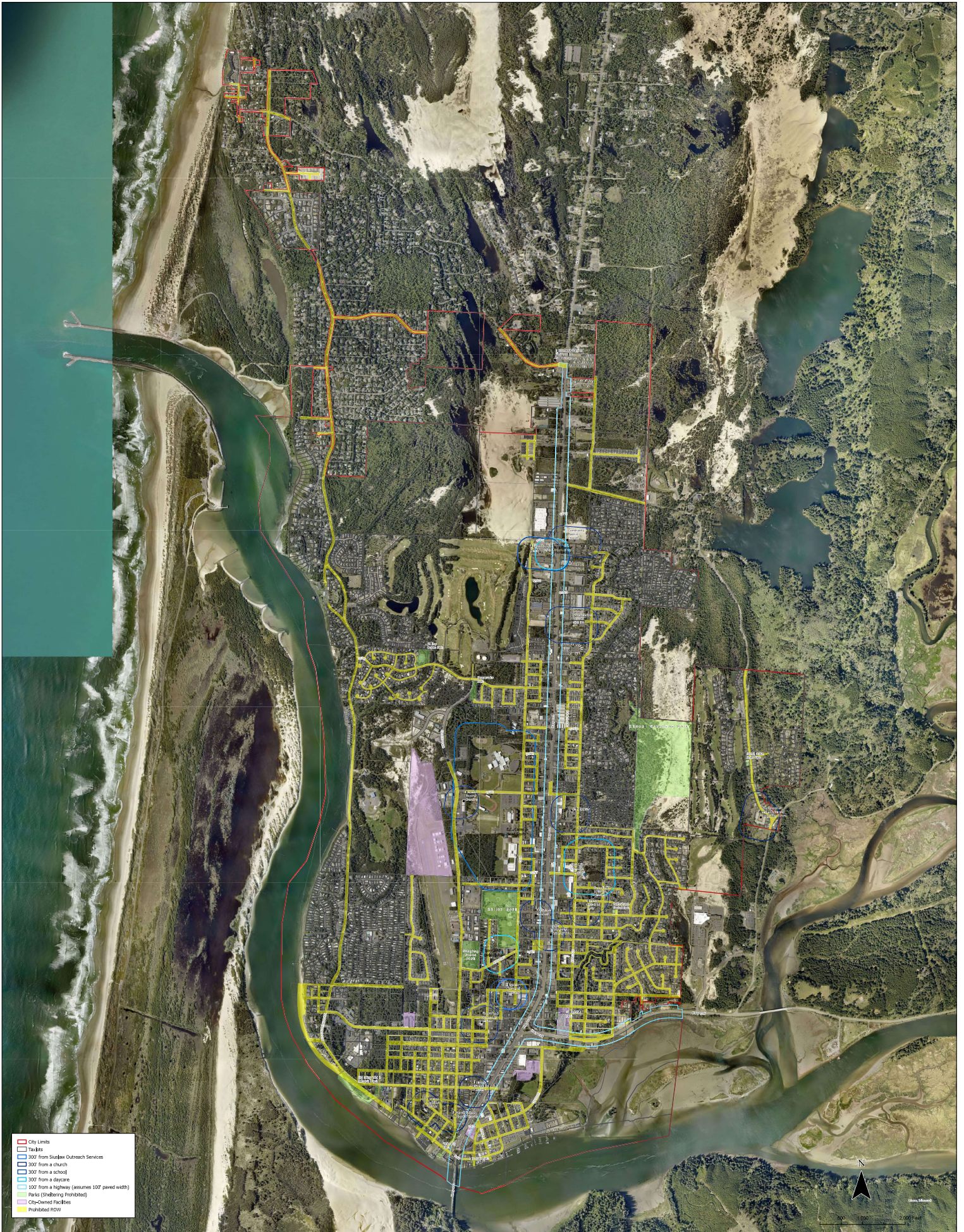
Violation of this chapter is a civil infraction subject to a civil penalty as provided in FCC 1-4.

1-9-2-7 Nonexclusive Remedy

The remedies described in this chapter shall not be the exclusive remedies of the City for violations of this chapter.

1-9-2-8 Interpretation

This chapter is to be interpreted consistent with applicable state and federal law.



May 23, 2024

City Council Work Session

Written Comments

Received Following the April 29th City Council Special Meeting for Public Input

Attachment 1- Valerie Bates

Attachment 2- Wesley Estill

Attachment 3- Joyce Korbein- Rennie

Attachment 4- Ivy Medow

Attachment 5- Michelle Obezo

Attachment 6- Deatte Miller

Attachment 7- Karen Mohoney

Attachment 8- Tina Haydel

Attachment 9- Sandi Young

City Recorder

From: VALERIE BATES <valb8s@aol.com>
Sent: Monday, May 6, 2024 11:27 AM
To: City Recorder
Subject: Munsel Lake motorhome

This is the latest status of the motorhome that is parked on Munsel Lake and has been there for at least a good 2 1/2 weeks at some point in time I'm hoping something can be done.
Now we have Garbage been stung all over by animals.
Thank You



Sent from my iPhone

City Recorder

From: VALERIE BATES <valb8s@aol.com>
Sent: Monday, April 29, 2024 4:31 PM
To: City Recorder
Subject: Fwd: Homeless camping on our streets

Current campers.



Sent from my iPhone

Begin forwarded message:

From: VALERIE BATES <valb8s@aol.com>
Date: April 29, 2024 at 2:48:19 PM PDT
To: cityrecorder@ci.florence.or.us
Subject: Homeless camping on our streets

Perhaps looking to what Yachats is putting in place can help with our over run of homeless sleeping in their various modes of transportation.

We have seen a huge influx of vans, motorhomes, automobiles, ect., in various conditions living on streets year round.

At the first turn out on North Fork Siuslaw Road any given day there is someone parked there. Trash is left and actual vehicles. Drive onto Munsel Lake Road where they are actually camping in designated no overnight camping areas to include one just off the road and the other at Munsel Lake.

As many of us locals are payers of city, county, state and federal taxes, there is concern how our taxes are going to raise to accommodate these folks who do not contribute. Seems like they have the system in their favor or for some they do not care. Scraping notices off their vehicle windows and paying no head. I don't believe home owners would get away with that. These campers know the existing rules and are basically playing the game.

We are a retirement community whose seams are bursting. Our economy cannot sustain by enabling such activity.

Check with the City of Springfield to see what they have in place also. As we are in the city quite often we do not see people camping on the streets or panhandling.

What happens to folks who choose to sell their home and out front sits a camper? These conditions affect our entire community as a whole. I don't believe we have the infrastructure or services to continue to enable.

Val Bates

Sent from my iPhone

City Recorder

From: Bingo Bing <bingo19500@yahoo.com>
Sent: Wednesday, May 1, 2024 12:28 PM
To: City Recorder
Subject: Homeless sheltering

At the meeting at the FEC Monday, April 29th, our city council shared the new rules and restrictions on sheltering in Florence.

1. Since the State has mandated for the care of the homeless, it is imperative that they pay for any/all Florence community expenditures. We should not be punished/charged for the choices of the homeless.

2. Any new code(s) re: the homeless in our community should have a beginning and an end date. We are not providing for the perpetual care of the homeless, rather temporary, and based solely on State funding.

Respectfully,
Wesley Estill

[Sent from Yahoo Mail for iPhone](#)

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[Home](#) > [4.29.24 City Council Special Meeting for Public Input \(Written Comment\)](#) > [Webform results](#) > Submission #5

Submission information

Form: [4.29.24 City Council Special Meeting for Public Input \(Written Comment\)](#) [1]

Submitted by Visitor (not verified)

Thu, 05/02/2024 - 1:07pm

68.118.165.214

Name

Joyce Korbein-Rennie

Area of Interest for the Proposed Code (Listed Above)

5

Written Comments Section

I would like to thank the city of Florence for keeping Spruce street a safer street. In the past there have been numerous RV's parked on the street causing obstruction to traffic and all those who use the street such as people who walk, bike and travel to their residence on a daily basis. Often these vehicles would be parked for days on end, but here lately they have been non existent. This is very much appreciated and I know I speak for many of those who live and work on Spruce Street. Let's help keep Florence a safe clean place to live. Thank you!

Do you Represent an Organization?

none

Name of Organization

none

Residence Address

1931 28th Place, Florence Or

Email

jklynne338@gmail.com

Phone Number

541-405-7792

Source URL: <https://www.ci.florence.or.us/node/25851/submission/30703>

Links

[1] <https://www.ci.florence.or.us/council/42924-city-council-special-meeting-public-input-written-comment>

Lindsey White

From: Ivy Medow <macrccota@gmail.com>
Sent: Saturday, May 4, 2024 10:05 PM
To: Lindsey White
Subject: Comments regarding the emergency siting and shelter siting
Attachments: notes on city council meeting 4 29 24.docx

Hi, Lindsey,

Please share these comments with the city councilors and others in the work group focused on sheltering and siting people who have nowhere to live.

Thank you.

Ivy

April 29, 2024

Random comments after attending special city council meeting.

The topic was Planning to Care for People Experiencing Homelessness, AKA Emergency Shelter Siting and Temporary Sheltering.

My first Sociology professor said, "People who make laws against sleeping under bridges seldom have the need to sleep under a bridge."

I appreciated Wendy Farley-Campbell using person first language in identifying "People experiencing homelessness." rather than "The Homeless" or other terms that take the humanity out of the fact that these ARE people.

In the same vein, I appreciated Brenda Gilmer's challenge to the term "paraphernalia" when used to describe a person's belongings such as their sleeping bag, clothing, or food. "Paraphernalia" is a term typically used to describe the gear used for drug use. I do think there is a difference.

It is interesting to note that the places best equipped to help people be clean for work, school, or other social interactions are categorically not available for use. Places with plumbing and running water, such as Miller Park for one example.

If just Miller Park were dedicated to this effort, the campers could come in in an orderly fashion, perhaps having to register with a site monitor, be surveilled the whole time they were on the campus, and they could have access to a modicum of dignity in terms of bathrooms. Maybe something like this can be part of the plan with the Miller Park option available to families only. Maybe in the future a chance for a shower can be part of the city's attempt to care for those less fortunate, who have been shown to work in our town serving the tourists and residents, but unable to afford housing. Showers are helpful in emergencies, too. Firefighters and other responders who are in for the long haul appreciate showers.

What if it wasn't "an AirBNB in the driveway," but a person with the means was allowed to pay rent to a property owner for a space with hookups? If you are going to add more regulations (I heard the notion of a registry and inspections mentioned) why not provide some opportunity for stability to parties that reach a mutually agreeable term? There is a lot of gray area to be explored in options for helping people be housed safely, and also to help others make ends meet. This option should be available to any homeowner who is on the edge of insolvency if they take someone onto their property or into their home.

I appreciated Councilor Beaudreau pointing out that people who are homeless and working the night shift will need some different considerations regarding the hours during which they can sleep securely, and I would add, where they can sleep securely.

I want to know how close any of you have come to being homeless, and if you've known anyone who almost was, or was homeless.

I know you've heard that one of the main reasons people become homeless in Florence is because landlords decide to sell, move into, or move a relative into -- the property that the innocent renter had been renting until that moment.

I also know you've heard that the fastest growing demographic facing homelessness is elders. So older poorer people. Vulnerable people. Do we value human life in our community? Do we value it enough to try and provide for it?

I continue to hope that Florence will figure out some services for people with substance use disorders, or behavioral addictions. I continue to hope that we will provide humanitarian assistance to people in need. I remember Councilor Carp's remark to the effect that he's fine with providing services as long as the city doesn't pay for the services being provided. I continue to hope that that position can be softened a bit as we all keep learning the depth, breadth and scope of the problem; who is affected, and how.

The most disturbing thing I heard on the 29th was the hope that the public would report people not complying with the time lines. This wasn't about filth or noise or a public nuisance or a danger to self or others. This was about people not being out of their sleeping bags on the sidewalk by 9 a.m. The public should report them. This harkens Nazi Germany and authoritarian rule.

Maybe people need to be sheltered indoors. Someone can have a job - with wages - related to their care. Playing reveille at 7 am. The models for cold weather sheltering are not so terrible. Maybe they can be utilized year round until better options are developed.

Now I am reading the comments people have submitted to the meeting materials section of the meeting notice.

I appreciated Susy Lacer's comments very much. She raised some very important points. How did you decide to not allow people with no housing into areas where services they might benefit from are being offered?

Also Kate McClellan, who is involved with the Devereux Center north of town, raised some important points with regard to people who are homeless being vulnerable to those in our town who might exploit them

I see lots of room for education and community service.

Why do people who are sleeping in the bushes leave a mess?

My thoughts are:

1. There are no trash receptacles.
 2. It's exhausting to carry everything you own around all day. Especially when it's wet. (Can we get a locker system set up somewhere where people could stow their gear?) (Can we help people have a chance to dry their bedding at least?) And what if their plan is to come back that night? These places in the woods are not where anyone wants to sleep, but some are left with few choices.
 3. Can trash dumpsters be put out and emptied regularly?
-

We need behavioral health services that treat addiction and substance use as the diseases they are. We need a treatment model and not a punishment model. There are programs that work. Starting with dropping the "moral failing" mentality and realizing, as researchers tell us, that addiction is a brain disease, and more recently, they say, it is a learning problem as the brain learns to like whatever it's addicted to, be it a substance like tobacco or alcohol, (or meth or pain killers...) or a behavior like gambling.

<https://duckduckgo.com/?q=research+on+substance+use+disorder&atb=v405-1&ia=web>

We as a community need to be educated about the relationship between trauma and substance use. In our ignorance, we perpetuate the various cycles.

<https://duckduckgo.com/?q=substance+use+and+trauma&atb=v405-1&ia=web>

After writing all this, and I hope you are still here, I decided to do a problem/solution approach.

1. Problem: Wasted human potential

Solution: Develop, in partnership with nonprofit organizations and other interested parties, some kind of enterprise(s) where people can get training and meaningful work at a living wage. Common ones are coffee shops and janitorial services. Maybe recruit a day labor employer to come to Florence. Create a way for potential employees to have a mailing address so they can have one less barrier to employment.

2. Problem: Substance Use Disorder

Solution: Work to destigmatize the disease. Share stories about recovery. Move from a “moral failing” view to a treatable disease model. Publicize research and organizations offering treatment. Explore ways that Peace Health can expand their treatment options, staff, and training for working with people who have a substance use disorder. Encourage and support community education on the topic.

If Peace Health can't do it, find someone who can. Treatment options need to be central to addressing the problems.

3. Problem: Filth.

Solution: Add portapotties. Add hygiene facilities. Add trash cans and trash removal. Ask businesses to help with the costs. Form new partnerships to learn more about the causes. Go have lunch with “those people” and see if you can get to know the people behind the labels.

Read the book *Bootstrapped*. Find out how we as a nation arrived at this moment.
<https://www.goodreads.com/book/show/58889115-bootstrapped>

And last, a story I know from Friday May 3, 2024:

My acquaintance has been planning to move into the new apartments on Oak Street since before they were constructed. He had his application in as soon as they would take it. He is a Section VIII recipient with a disability and underlying physical health conditions. He is clean and sober.

In the complex where he was living meanwhile, suddenly he got terrible neighbors who partied all night, were loud, dirty, and menacing toward him and his rescued cat. His landlord was unresponsive to his complaints, and he figured he'd move out to the Oak Street apartments and that would be that. He became sleep deprived and more vulnerable to illness and injury.

His paperwork was being processed for a May 1, 2024 move in. He gave his notice on his apartment. He emptied the apartment into a U Haul on April 30, and waited. The powers that be, in Eugene, I guess, for reasons unknown to me, denied his apartment on Friday, May 3. He was taken to the ER by his caregiver shortly after he got the news.

He survived. He is under a lot of duress. He is sleeping in a friend's driveway in his car with his kitty. Unclear what will happen next in his case. The points are:

1. We as a community must expand our ideas of who is homeless and how they become homeless.
2. We need to identify and address broken systems that do harm.
3. We need to become advocates for our neighbors.

###

Respectfully submitted,
Ivy Meadow

City Recorder

From: Michele Obezo <micobe12000@yahoo.com>
Sent: Tuesday, May 7, 2024 1:03 PM
To: City Recorder
Subject: Fw: emergency shelter proposal

Hope I have the right email this time

----- Forwarded Message -----

From: Michele Obezo <micobe12000@yahoo.com>
To: cityrecorder@ci.florence.or <cityrecorder@ci.florence.or>
Sent: Saturday, May 4, 2024 at 04:27:39 PM PDT
Subject: emergency shelter proposal

Lindsey,

Hi, my name is Michele Obezo, I spoke with you and Sally after the meeting at the even center. I want to again let you know that I felt the meeting was very professional and well run, except for there being no time for questions from the floor.

I am contacting you now with a concern I have about the information I was given at the meeting. I would like the map, or another map, to show where the homeless CAN camp. I believe that would be helpful for the homeless and anyone wanting to direct them to legal areas.

I also am wondering about how the private places, homes or businesses, or churches, etc. who will be willing to offer space will be coordinated. Will there be a clearing house of some sort? How will the homeless learn of these facilities?

Hope to hear from you soon, and to see you at the next meeting. Let me know if I can help facilitate this information in any way.

Sincerely,

Michele Obezo
480-522-0961

City Recorder

From: DeEtte Miller <deettemiller@gmail.com>
Sent: Tuesday, May 7, 2024 7:31 PM
To: City Recorder
Cc: DeEtte Miller
Subject: Title 1 Chapter 9 question

Hello,

Many thanks for the presentation on April 29th. Your thorough and understandable working document is very valuable to this resident, and I trust that the final will be excellent.

One area of clarification would be appreciated:

- 1-9-2-3 Prohibited Sheltering
- A. 5. Public rights-of-way
- b. Within a residential zoning district

As a resident in an ungated HOA, Wild Winds, I am concerned that persons seeking a sheltering or parking location may consider our private streets to be "allowable locations."

Please clarify:

1. Recommended signage wording and location(s) for Wild Winds
2. How would the City Police respond if Wild Winds experiences persons setting up a temporary shelter or parking a vehicle for shelter?

Respectfully,
DeEtte Miller
541-997-4053

City Recorder

From: Karen Mahoney <kmahoney1072@gmail.com>
Sent: Tuesday, May 7, 2024 5:11 PM
To: City Recorder
Subject: Homeless safe shelter areas

To Florence City Council,

Thank you for all your efforts to review zoning ordinances within Florence. Ordinances definitely need to be brought current and reflect a consistent plan for the benefit of all. We have a lovely city and I am happy to be a resident of Florence. I agree that we need enforceable ordinances to protect neighborhood safety, protect the availability of long term rentals, protect property values and protect the right of quiet enjoyment of the investments that we call home.

Missing from the City agenda is a consistent and meaningful plan for the homeless who are also part of our city and an issue that will not go away. There is no identification of zoned areas not restricting the installation of shelters for those in need. Ignoring the issue does not solve the need for safe and secure conditions for those who are less fortunate in our "sink or swim" society. An opportunity for a shelter professionally led by the Devereux Center that would house people and give them resources to improve their circumstances was set aside by the City when it could have been acted on for the benefit of all. What happened? Which areas are not zoned against such an installation?

I urge the City to look at the big picture and acknowledge that Florence is not unique by having a homeless and housing problem. The issue is an endemic problem that affects our cities, our counties, our states and our nation. We can not control job security, financial disasters over health issues and high costs of rentals and homes. We have people with mental issues who have no support and a way forward, all too often veterans who have served our country. All of us are deserving of living with dignity despite our circumstances. Some of them have landed here in Florence.

What we can control is our own actions by taking responsibility as a community to give assistance, hope and a way forward for those who need it. This should be a mandate to communities throughout our nation. Without dignity, life is a very sad path that does not lead to successful recovery. Despair is the fuel of lawlessness. It is time for all to invest in hope. It is time to identify the areas that can accomodate people in need and act in a responsible manner..

Karen Mahoney
179 Laurel Street #21
Florence, Or 97439

541-997-4250
kmahoney1072@gmail.com

City Recorder

From: Tina Haydel <teenasan3@yahoo.com>
Sent: Tuesday, May 7, 2024 11:11 AM
To: City Recorder
Subject: Homeless sheltering

I respectfully request that the city council now address where the homeless can shelter in our area. The council spent a lot of time and effort defining where they CANNOT shelter, but this does not help those in need. The city needs to give clear areas and ways that people can safely shelter when they do not have any other form of shelter, for whatever reason. This is a basic human need and right. If toilet facilities and garbage cans are more accessible, then there will be less complaints from the general populace.

Tina Haydel

Sent from my iPad



May 8, 2024

Dear Mayor Ward and City Councilors,

This message contains comments on the proposed sheltering ordinance that was presented at the Council public meeting on April 29, 2024.

First, regarding hours when people may set up and break down their sheltering sites. Mayor Ward stated that the reason for the 9 am breakdown time was to allow any children to prepare for and get to school in the mornings. A good idea, but perhaps the evening setup time should then be earlier than 8 pm. Students are dismissed around 3 pm and can perhaps be at daycare, the Boys and Girls Club, the library or other safe sites until around 5 pm. It seems sensible then to allow setup time by at least 6 pm so children can have an evening meal, do whatever homework that is possible and be down for night by 8pm or so. Having said this, it is fervently hoped that no children are forced to shelter outdoors, especially in our wetter, colder months. It is, after all, not the children's fault that their parents are having difficulties.

Secondly, realizing that a balance between those needing sheltering sites and residents (who are also voters), it seems that the proposed ordinance is not evenly balanced. There seems to be much more attention to residents' concerns than there are to those needing shelter. I say this as someone who has sheltered several people needing a place to stay in my home and in an RV in my yard over the past five or six years. (I am a county resident within the Florence UGB)

However, because of this experience, I support many of the conditions that you are proposing for shelter sites. It is essential that sheltering be done in a way that does not impose upon neighboring residences. Cleanliness of/trash service for sheltering sites, control of noise and activity, particularly after 9 pm or before 8 am, and adequate onsite parking, are essential.

I wish you well in your work. There is indeed no right answer. However, recent legislation has provided significant funds for sheltering and for transitional housing, and it is to hoped that provision of adequate facilities for those without shelter become available, and negate the need for sheltering in the outdoors.

Thank you for your consideration of these comments.

Sincerely,

A handwritten signature in blue ink that reads "Sandi Young". The signature is written in a cursive style.

Sandi Young